Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

on a temporary derogation from certain provisions of Directive 2002/58/EC of the European Parliament and of the Council as regards the use of technologies by number-independent interpersonal communications service providers for the processing of personal and other data for the purpose of combatting child sexual abuse online

DATE: 17 December 2020

The amendments made by the EP and the Council on the text of the proposal compared to the Commission's proposal are marked as follows:

- the new text is marked in **bold italics**;
- the deleted parts of the text are marked in strikethrough.
- where full paragraphs of the Commission's proposal were not amended by the EP they are not repeated in the columns reflecting their respective positions, but are marked with a diagonal line. When The Commission's proposal is not amended by the Council, it is repeated in the Council column.
- if the three texts are the same, a diagonal line is marked on the 4th column.

Parts provisionally agreed at the trilogue are marked in green.

Parts provisionally agreed at the technical meetings and to be confirmed at the trilogue are marked in blue.

Parts to be further discussed are marked in yellow.

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for **Proposal** a **REGULATION** OF THE EUROPEAN PARLIAMENT 1. AND OF THE COUNCIL on a temporary derogation from certain provisions of Directive 2002/58/EC of the European Parliament and of the Council regards the use of technologies by numberindependent interpersonal communications service providers for the processing of personal and other data for the purpose of combatting child sexual abuse online

AM 1

Proposal for OF REGULATION THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on a temporary derogation from restriction of certain provisions of rights and obligations under Directive 2002/58/EC of the European Parliament and of the Council as regards the use of specific technologies by number-independent interpersonal communications service providers for the processing of personal data for the purpose of combatting online child sexual abuse online

for **Proposal** a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on a temporary derogation from certain provisions of Directive 2002/58/EC of the European Parliament and of the Council as regards use of the technologies by numberindependent interpersonal communications service providers for the processing of personal and other data for the purpose of combatting child sexual abuse online

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2.	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,		THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	
	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 16(2), in conjunction with Article 114(1) thereof,		Having regard to the Treaty on the Functioning of the European Union, and in particular Article 16(2), in conjunction with Article 114(1) thereof,	
	Having regard to the proposal from the European Commission,		Having regard to the proposal from the European Commission,	
	After transmission of the draft legislative act to the national parliaments,		After transmission of the draft legislative act to the national parliaments,	
	Having regard to the opinion of the European Economic and Social Committee ¹ ,		Having regard to the opinion of the European Economic and Social Committee ² ,	
	Acting in accordance with the ordinary legislative procedure,		Acting in accordance with the ordinary legislative procedure,	
	Whereas:	/	Whereas:	
3.	(1) Directive 2002/58/EC of the European Parliament and of the Council ³ lays down		(1) Directive 2002/58/EC of the European Parliament and of the Council ⁵ lays down	

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	rules ensuring the right to privacy and confidentiality		rules ensuring the right to privacy and confidentiality	
	with respect to the processing		with respect to the processing	
	of personal data in exchanges		of personal data in exchanges	
	of data in the electronic		of data in the electronic	
	communication sector. That		communication sector. That	
	Directive particularises and		Directive particularises and	
	complements Regulation (EU)		complements Regulation (EU)	
	2016/679 of the European		2016/679 of the European	
	Parliament and of the		Parliament and of the	
	Council ⁴ .		Council ⁶ .	
4	(2) Directive 2002/58/EC	AM 2	(2) Directive 2002/58/EC	
	applies to the processing of		applies to the processing of	
	personal data in connection	(2) Directive 2002/58/EC applies	personal data in connection	
	with the provision of publicly	to the processing of personal data in	with the provision of publicly	
	available electronic	connection with the provision of	available electronic	
	communication services. The	publicly available electronic	communication services. The	
	definition of electronic	communication services. Up until 21	definition of electronic	

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Directive 2002/58/EC of the European Parliament and of the Council of 12 July 2002 concerning the processing of personal data and the protection of privacy in the electronic communications sector (Directive on privacy and electronic communications) (OJ L 201, 31.7.2002, p. 37).

Directive 2002/58/EC of the European Parliament and of the Council of 12 July 2002 concerning the processing of personal data and the protection of privacy in the electronic communications sector (Directive on privacy and electronic communications) (OJ L 201, 31.7.2002, p. 37).

Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1).

Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1).

L	ine	COMMISSION PROPOSAL	EP LIBE FINAL REPORT	COUNCIL COREPER	COMMON UNDERSTANDING /
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communication service is currently to be found in Article 2, point (c), of Directive 2002/21/EC of the European Parliament and of the Council⁷. Directive (EU) 2018/1972 of the European Parliament and of the Council⁸ repeals Directive 2002/21/EC with effect from 21 December 2020. From that date, the definition of electronic communications services will be replaced by a new definition, in Article 2(4) of Directive (EU) 2018/1972. which includes numberindependent interpersonal communications services as defined in Article 2(7) of that Directive. Those services. which include, for example,

December 2020, the definition of electronic communication service set out is currently to be found in Article 2, point (c), of Directive 2002/21/EC of the European Parliament and of the Council⁴ applied. On that date, Directive (EU) 2018/1972 of the European Parliament and of the Council⁵ repealed repeals Directive 2002/21/EC with effect from 21 December 2020. The definition of electronic communications services in Article 2(4) of Directive (EU) 2018/1972 includes numberindependent interpersonal communications services as defined in Article 2(7) of that Directive. Those services, which include, for example, voice over IP, messaging and web-based e-mail services. *have* will therefore **been** fall within the

communication service is currently to be found in Article 2, point (c), of Directive 2002/21/EC of the European Parliament and of the Council⁹. Directive (EU) 2018/1972 of the European Parliament and of the Council¹⁰ repeals Directive 2002/21/EC with effect from 21 December 2020. From that date, the definition of electronic communications services will be replaced by a new definition, in Article 2(4) of Directive (EU) 2018/1972. which includes numberindependent interpersonal communications services as defined in Article 2(7) of that Directive. Those services, which include, for example,

Directive 2002/21/EC of the European Parliament and of the Council of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive) (OJ L 108, 24.4.2002, p. 33).

Directive (EU) 2018/1972 of the European Parliament and of the Council of 11 December 2018 establishing the European Electronic Communications Code (OJ L 321, 17.12.2018, p. 36).

Directive 2002/21/EC of the European Parliament and of the Council of 7 March 2002 on a common regulatory framework for electronic communications networks and services (Framework Directive) (OJ L 108, 24.4.2002, p. 33).

Directive (EU) 2018/1972 of the European Parliament and of the Council of 11 December 2018 establishing the European Electronic Communications Code (OJ L 321, 17.12.2018, p. 36).

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	voice over IP, messaging and	scope of Directive 2002/58/EC, as of	voice over IP, messaging and	
	web-based e-mail services,	21 December 2020.	web-based e-mail services,	
	will therefore fall within the		will therefore fall within the	
	scope of Directive		scope of Directive	
	2002/58/EC, as of 21		2002/58/EC, as of 21	
	December 2020.		December 2020.	
5	(3) In accordance with	AM 3	(3) In accordance with	
	Article 6(1) of the Treaty on		Article 6(1) of the Treaty on	
	European Union, the Union	(3) In accordance with Article 6(1)	European Union, the Union	
	recognises the rights, freedoms	of the Treaty on European Union, the	recognises the rights, freedoms	
	and principles set out in the	Union recognises the rights,	and principles set out in the	
	Charter of Fundamental Rights	freedoms and principles set out in the	Charter of Fundamental Rights	
	of the European Union. Article	Charter of Fundamental Rights of the	of the European Union. Article	
	7 of the Charter of	European Union. Article 7 of the	7 of the Charter of	
	Fundamental Rights of the	Charter of Fundamental Rights of the	Fundamental Rights of the	
	European Union ("the	European Union ("the Charter")	European Union ("the	
	Charter") protects the	protects the fundamental right of	Charter") protects the	
	fundamental right of everyone	everyone to the respect for his or her	fundamental right of everyone	
	to the respect for his or her	private and family life, home and	to the respect for his or her	
	private and family life, home	communications, which includes the	private and family life, home	
	and communications, which	confidentiality of communications.	and communications, which	
	includes the confidentiality of	Article 8 of the Charter contains the	includes the confidentiality of	
	communications. Article 8 of	right to protection of personal data.	communications. Article 8 of	
	the Charter contains the right	Article <i>3(1) of the 1989 United</i>	the Charter contains the right	
	to protection of personal data.	Nations Convention on the Rights	to protection of personal data.	
	Article 24(2) of the Charter	of the Child ("UNCRC") and	Article 24(2) of the Charter	
	provides that, in all actions	Article 24(2) of the Charter provide	provides that, in all actions	
	relating to children, whether	that, in all actions relating to	relating to children, whether	
	taken by public authorities or	children, whether taken by public	taken by public authorities or	

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	private institutions, the child's	authorities or private institutions, the	private institutions, the child's	
	best interests must be a	child's best interests must be a	best interests must be a	
	primary consideration.	primary consideration. Articles 3(3)	primary consideration.	
		of the UNCRC and 24(1) of the		
		Charter furthermore evoke the right		
		of children to protection and care as		
		is necessary for their well-being.		
6	(4) Sexual abuse and	AM 4	(4) Sexual abuse and	
	sexual exploitation of children		sexual exploitation of children	
	constitute serious violations of	(4) The protection of children is	constitute serious violations of	
	human rights, in particular of	one of the Union's priorities. Sexual	human rights, in particular of	
	the rights of children to be	abuse and sexual exploitation of	the rights of children to be	
	protected from all forms of	children constitute serious violations	protected from all forms of	
	violence, abuse and neglect,	of human <i>and fundamental</i> rights, in	violence, abuse and neglect,	
	maltreatment or exploitation,	particular of the rights of children to	maltreatment or exploitation,	
	including sexual abuse, as	be protected from all forms of	including sexual abuse, as	
	provided for by the 1989	violence, abuse and neglect,	provided for by the 1989	
	United Nations Convention on	maltreatment or exploitation,	United Nations Convention on	
	the Rights of the Child and by	including sexual abuse, as provided	the Rights of the Child and by	
	the Charter. Digitisation has	for by the 1989 United Nations	the Charter. Digitisation has	
	brought about many benefits	Convention on the Rights of the	brought about many benefits	
	for society and the economy,	Child and by the Charter.	for society and the economy,	
	but also challenges including	Digitisation has brought about many	but also challenges including	
	an increase of child sexual	benefits for society and the economy,	an increase of child sexual	
	abuse online. The protection of	but also challenges including an	abuse online. The protection	
	children online is one of the	increase of <i>online</i> child sexual abuse	of children online is one of the	
	Union's priorities. On 24 July	online resulting from broader access	Union's priorities. On 24 July	
	2020, the Commission adopted	to potential victims and a sharp rise	2020, the Commission adopted	
	an EU strategy for a more	in the exchange of online child	an EU strategy for a more	

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	effective fight against child	sexual abuse material. Online child	effective fight against child	
	sexual abuse ⁶ ("the Strategy"),	sexual abuse material is based on	sexual abuse ¹¹ ("the	
	which aims to provide an	actual abuse in the offline world,	Strategy"), which aims to	
	effective response, at Union	where most abuses are committed	provide an effective response,	
	level, to the crime of child	by persons belonging to the family	at Union level, to the crime of	
	sexual abuse.	or being close to it.	child sexual abuse.	
		The protection of children online is		
		one of the Union's priorities. On 24		
		July 2020, the Commission adopted		
		an EU strategy for a more effective		
		fight against child sexual abuse6		
		("the Strategy"), which aims to		
		provide an effective response, at		
		Union level, to the crime of child		
		sexual abuse.		
7		AM 5		
		(4a) Teenagers have the right to		
		discover their sexual identity in a		
		safe and private environment. The		
		rise in reported numbers of online		
		child sexual abuse material is also		
		partially due to the emerging		
		practice of teenagers who, in the		
		development of their sexual identity		
		and experiences, take explicit		
		pictures of videos of themselves and		

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¹¹ Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions, EU strategy for a more effective fight against child sexual abuse, 24.7.2020 COM (2020) 607 final.

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		send them to peers, or share such		
		material without a sexual		
		motivation. In addition, the age of		
		sexual consent differs across		
		Member States. If users have		
		reached the age of sexual consent		
		under national law, no reporting on		
		solicitation of children should be		
		reported to law enforcement		
		authorities.		
8	(5) Certain providers of	AM 6	(5) Certain providers of	
	number-independent		number-independent	
	interpersonal communications	(5) Certain providers of number-	interpersonal communications	
	services, such as webmail and	independent interpersonal	services, such as webmail and	
	messaging services, are	communications services, such as	messaging services, are	
	already using specific	webmail and messaging services, are	already using specific	
	technologies to detect and	already using specific technologies,	technologies to detect and	
	report child sexual abuse	to detect <i>online</i> child sexual abuse	report child sexual abuse	
	online to law enforcement	online on their services and report it	online to law enforcement	
	authorities and to	to law enforcement authorities and to	authorities and to	
	organisations acting in the	organisations acting in the public	organisations acting in the	
	public interest against child	interest against child sexual abuse on	public interest against child	
	sexual abuse, or to remove	a voluntary basis by scanning either	sexual abuse, or to remove	
	child sexual abuse material, on	the content, such as images and	child sexual abuse material, on	
	a voluntary basis. Those	text, or the traffic data of	a voluntary basis. Those	
	organisations refer to national	communications using, in some	organisations refer to national	
	hotlines for reporting child	instances, historical data. The	hotlines for reporting child	
	sexual abuse material, as well	technology used for these activities	sexual abuse material, as well	
	as to organisations whose	could be hashing technology for	as to organisations whose	

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purpose is to reduce child sexual exploitation, and prevent child victimisation, located both within the Union and in third countries. Collectively, those voluntary activities play a valuable role in enabling the identification and rescue of victims, and reducing the further dissemination of child sexual abuse material, while also contributing to the identification and investigation of offenders, and the prevention of child sexual abuse offences.

images and videos and classifiers and artificial intelligence for analysing text or traffic data. Those organisation The *providers* refer to national hotlines for reporting online child sexual abuse material, as well as to organisations whose purpose is to identify children and reduce child sexual exploitation and sexual abuse, and prevent child victimisation, located both within the Union and in third countries, in particular the National Center for Missing and Exploited Children (NCMEC) in the United States. Such organisations usually do not fall within the scope of Regulation (EU) 2016/679. Collectively, those such voluntary activities play a valuable role in enabling the identification and rescue of victims. whose fundamental rights to human dignity and to physical and mental integrity are severely violated, and reducing the further dissemination of online child sexual abuse material, while also contributing to the identification and investigation of offenders, and the prevention,

purpose is to reduce child sexual exploitation, and prevent child victimisation, located both within the Union and in third countries. Collectively, those voluntary activities play a valuable role in enabling the identification and rescue of victims, and reducing the further dissemination of child sexual abuse material, while also contributing to the identification and investigation of offenders, and the prevention of child sexual abuse offences.

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	detection, investigation and	
	<i>prosecution</i> of child sexual abuse	
	offences.	
9	AM 7	
	(5a) Notwithstanding their	
	legitimate objective, these activities	
	constitute an interference with the	
	fundamental rights to respect for	
	private and family life and	
	protection of personal data of the	
	individuals concerned, namely all	
	users, potential offenders and	
	victims. Any limitation to the	
	fundamental right to respect for	
	private and family life, including	
	the confidentiality of	
	communications, cannot be justified	
	merely on the ground that certain	
	technologies were previously	
	deployed when the services	
	concerned did not, from a legal	
	perspective, constitute electronic	
	communications services. Such	
	interference is only possible under	
	certain conditions. It needs to be	
	provided for by law, respect the	
	essence of the rights to private and	
	family life and to the protection of	

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		personal data and, in compliance with the principle of proportionality, be necessary and genuinely meet objectives of general interest recognised by the Union or the need to protect the rights and freedoms of others as enshrined in Article 52 (1) of the Charter. Where such measures permanently involve a general and indiscriminate monitoring and analysis of communications of all users, they violate the right to confidentiality of communications, as the Court of Justice has ruled in the joined Cases C-511/18, C-512/18 and C-520/18 - La Quadrature et al. and in joined cases C-293/12 – Digital Rights Ireland and C-594/12 – Seitlinger Longital Rights Ireland Righ		
10	(6) Until 20 December 2020, the processing of personal data by providers of number-independent interpersonal communications services by means of voluntary measures for the purpose of detecting and reporting child sexual abuse online and	AM 8 (6) Until 20 December 2020, The processing of personal data by providers of number-independent interpersonal communications services by means of voluntary measures for the purpose of detecting and reporting <i>online</i> child	(6) Until 20 December 2020, the processing of personal data by providers of number-independent interpersonal communications services by means of voluntary measures for the purpose of detecting and reporting child sexual abuse online and	

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	removing child sexual abuse	sexual abuse online and removing	removing child sexual abuse	
	material is governed by	<i>online</i> child sexual abuse material is	material is governed by	
	Regulation (EU) 2016/679.	governed by Regulation (EU)	Regulation (EU) 2016/679.	
		2016/679. Directive (EU) 2018/1972		
		does not have a direct effect on		
		providers of number-independent		
		interpersonal communications		
		services.		
11	(7) Directive 2002/58/EC	AM 9	(7) Directive 2002/58/EC	
	does not contain any specific		does not contain any specific	
	provisions concerning the	(7) Directive 2002/58/EC does	provisions concerning the	
	processing of personal and	not contain any specific provisions	processing of personal and	
	other data in connection with	concerning the processing of	other data in connection with	
	the provision of electronic	personal data in connection with the	the provision of electronic	
	communication services for	provision of electronic	communication services for	
	the purpose of detecting and	communication services for the	the purpose of detecting and	
	reporting child sexual abuse	purpose of detecting and reporting	reporting child sexual abuse	
	online and removing child	online child sexual abuse online and	online and removing child	
	sexual abuse material.	removing child sexual abuse	sexual abuse material.	
	However, pursuant to Article	material. However, pursuant to	However, pursuant to Article	
	15(1) of Directive	Article 15(1) of Directive	15(1) of Directive	
	2002/58/EC, Member States	2002/58/EC, Member States may	2002/58/EC, Member States	
	may adopt legislative	adopt legislative measures to restrict	may adopt legislative	
	measures to restrict the scope	the scope of the rights and	measures to restrict the scope	
	of the rights and obligations	obligations provided for in, inter alia,	of the rights and obligations	
	provided for in, inter alia,	Articles 5 and 6 of that Directive,	provided for in, inter alia,	
	Articles 5 and 6 of that	which concern <i>the</i> confidentiality of	Articles 5 and 6 of that	
	Directive, which concern	communications and traffic data, for	Directive, which concern	
	confidentiality of	the purpose of prevention,	confidentiality of	

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communications and traffic data, for the purpose of prevention, investigation, detection and prosecution of criminal offences linked to child sexual abuse. In the absence of such legislative measures, and pending the adoption of a new longer-term legal framework to tackle child sexual abuse effectively at Union level as announced in the Strategy, there would be no legal basis for providers of number-independent interpersonal communications services to continue to detect and report child sexual abuse online and remove child sexual abuse material in their services beyond 21 December 2020.

investigation, detection and prosecution of criminal offences linked to child sexual abuse. In the absence of such *national* legislative measures and pending the adoption of a longer-term legal framework to tackle child sexual abuse effectively at Union level, as announced in the Strategy, there would be no legal basis for those voluntary measures *of* providers of number-independent interpersonal communications services can no longer rely on Article 6 of Regulation (EU) 2016/679 to continue to detect and report *online* child sexual abuse online and remove online child sexual abuse material *from* in their services beyond 21 December 2020. This Regulation does not provide for the processing of personal data by number-independent interpersonal communications services for the sole purpose of detecting and reporting online child sexual abuse and removing online child sexual abuse material from their services, but it provides for a restriction of certain rights and

communications and traffic data, for the purpose of prevention, investigation, detection and prosecution of criminal offences linked to child sexual abuse. In the absence of such legislative measures, and pending the adoption of a new longer-term legal framework to tackle child sexual abuse effectively at Union level as announced in the Strategy, there would be no legal basis for providers of number-independent interpersonal communications services to continue to detect and report child sexual abuse online and remove child sexual abuse material in their services beyond 21 December 2020.

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		obligations laid down in Directive 2002/58/EC. It also lays down additional safeguards to be respected by the providers of number-independent interpersonal communication services if they wish		
		to rely on this Regulation.		
12		AM 10		
		(7a) The processing of images and videos for the purposes of this Regulation should always be considered to constitute processing of special categories of personal data, under Article 9 of Regulation (EU) 2016/679 because images and videos are biometric data that are processed through a specific technical means allowing the unique identification or authentication of a natural person.		
13	(8) This Regulation	AM 11	(8) This Regulation	
	therefore provides for a		therefore provides for a	
	temporary derogation from	(8) This Regulation therefore	temporary derogation from	
	Article 5(1) and Article 6 of	provides for a temporary derogation	Article 5(1) and Article 6 of	
	Directive 2002/58/EC, which	from restriction of Articles 5(1) and	Directive 2002/58/EC, which	
	protect the confidentiality of communications and traffic	Article 6 (1) of Directive	protect the confidentiality of communications and traffic	
	data. Since Directive	2002/58/EC, which protect the confidentiality of communications	data. Since Directive	
	uata. Since Directive	confidentiality of communications	uata. Silice Directive	

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2002/58/EC was adopted on the basis of Article 114 of the Treaty on the Functioning of the European Union, it is appropriate to adopt this Regulation on the same legal basis. Moreover, not all Member States have adopted legislative measures at national level to restrict the scope of the rights and obligations provided for in those provisions in accordance with Article 15(1) of Directive 2002/58/EC, and the adoption of such measures involves a significant risk of fragmentation likely to negatively affect the internal market.

and traffic data. Voluntary measures applied by providers offering number-independent interpersonal communications services in the Union for the sole purpose of detecting and reporting online child sexual abuse and detecting, removing and reporting online child sexual abuse material therefore become subject to the safeguards and conditions set out in this Regulation as well as in Regulation (EU) 2016/679. Since Directive 2002/58/EC was adopted on the basis of Article 114 of the Treaty on the Functioning of the European Union, it is appropriate to adopt this Regulation on the same legal basis. Moreover, not all Where Member States have adopted adopt legislative measures at national level to restrict the scope of the rights and obligations provided for in those provisions in accordance with Article 15(1) of Directive 2002/58/EC and the adoption of such measures involves a significant risk of fragmentation likely to negatively affect the internal market they

2002/58/EC was adopted on the basis of Article 114 of the Treaty on the Functioning of the European Union, it is appropriate to adopt this Regulation on the same legal basis. Moreover, not all Member States have adopted legislative measures at national level to restrict the scope of the rights and obligations provided for in those provisions in accordance with Article 15(1) of Directive 2002/58/EC, and the adoption of such measures involves a significant risk of fragmentation likely to negatively affect the internal market.

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		should respect Regulation (EU) 2016/679, in particular Article 23 thereof.		
14	(9) Given that electronic communications involving natural persons will normally qualify as personal data, this Regulation should also be based on Article 16 of the Treaty, which provides a specific legal basis for the adoption of rules relating to the protection of individuals with regard to the processing of personal data by Union institutions and by the Member States when carrying out activities which fall within the scope of Union law, and rules relating to the free movement of such data.	(9) Given that data related to electronic communications involving natural persons will normally always qualify as personal data, this Regulation should also be based on Article 16 of the Treaty on the Functioning of the European Union, which provides a specific legal basis for the adoption of rules relating to the protection of individuals with regard to the processing of personal data by Union institutions and by the Member States when carrying out activities which fall within the scope of Union law, and rules relating to the free movement of such data.	(9) Given that electronic communications involving natural persons will normally qualify as personal data, this Regulation should also be based on Article 16 of the Treaty, which provides a specific legal basis for the adoption of rules relating to the protection of individuals with regard to the processing of personal data by Union institutions and by the Member States when carrying out activities which fall within the scope of Union law, and rules relating to the free movement of such data.	
15	(10) To the extent that processing of personal data in connection with the provision of electronic communications services by number-independent interpersonal communications services for	AM 13 (10) To the extent that processing of personal data in connection with the provision of electronic communications services by number-independent interpersonal	(10) To the extent that processing of personal data in connection with the provision of electronic communications services by number-independent interpersonal communications services for	

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the sole purpose of detecting and reporting child sexual abuse online and removing child sexual abuse material falls within the scope of the derogation provided for by this Regulation, Regulation (EU) 2016/679 applies to such processing, including the requirement to carry out an assessment of the impact of the envisaged processing operations where appropriate pursuant to Article 35 of that Regulation prior to the deployment of the technologies concerned.

communications services for the sole purpose of detecting and reporting *online* child sexual abuse online and removing *online* child sexual abuse material falls within the scope of the derogation restriction provided for by this Regulation, Regulation (EU) 2016/679 applies to such processing, including but not limited to, its provisions on principles relating to the processing of personal data (Article 5), lawfulness of processing (Article 6), processing of special categories of personal data (Article 9), restrictions (Article 23), the security of processing (Article 32), transfers of personal data to third countries or international organisations (Chapter V), independent supervisory authorities (Chapter VI), cooperation and consistency (Chapter VII) and remedies, liability and penalties (Chapter VIII), as well as the requirement to carry out an assessment of the impact of the envisaged processing operations pursuant to Article 35 of that Regulation prior to the deployment

the sole purpose of detecting and reporting child sexual abuse online and removing child sexual abuse material falls within the scope of the derogation provided for by this Regulation, Regulation (EU) 2016/679 applies to such processing, including, but not limited to, its provisions on principles relating to processing of personal data (Article 5), lawfulness of processing (Article 6), processing of special categories of personal data (Article 9), restrictions (Article 23), independent supervisory authorities (Chapter VI), cooperation and consistency (Chapter VII) and remedies, liability and penalties (Chapter VIII), as well as the requirement to carry out an assessment of the impact of the envisaged processing operations where appropriate pursuant to Article 35 of that

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		of-the any technologies concerned	Regulation prior to the	
		and the requirement pursuant to	deployment of the	
		Article 36 thereof to consult the	technologies concerned.	
		supervisory authority concerned		
		prior to processing, or in the case		
		of technologies analysing traffic or		
		content data for the purpose of		
		identifying possible instances of		
		solicitation of children, a prior		
		authorisation from the supervisory		
		authorities.		
16	(11) Since the sole objective	AM 14	(11) Since the sole	
	of this Regulation is to enable		objective of this Regulation is	
	the continuation of certain	(11) Since the sole objective of	to enable the continuation of	
	existing activities aimed at	this Regulation is aims to enable the	certain existing activities	
	combating child sexual abuse	continuation of certain existing	aimed at combating child	
	online, the derogation	activities aimed at combating	sexual abuse online, the	
	provided for by this	detecting, reporting and removing	derogation provided for by this	
	Regulation should be limited	online child sexual abuse online	Regulation should be limited	
	to well-established technology	material and detecting and	to well-established technology	
	that is regularly used by	reporting online child sexual abuse	that is regularly used by	
	number-independent	that comply with Regulation (EU)	number-independent	
	interpersonal communications	2016/679, the derogation restriction	interpersonal communications	
	services for the purpose of	provided for by this Regulation	services for the purpose of	
	detecting and reporting child	should be limited to well-established	detecting and reporting child	
	sexual abuse online and	technology that is regularly used by	sexual abuse online and	
	removing child sexual abuse	number-independent interpersonal	removing child sexual abuse	
	material before the entry into	communications services for the	material before the entry into	
	force of this Regulation. The	purpose of detecting and reporting	force of this Regulation. The	

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reference to the technology includes where necessary any human review directly relating to the use of the technology and overseeing it. The use of the technology in question should therefore be common in the industry, without it necessarily being required that all providers use the technology and without precluding the further evolution of the technology in a privacy-friendly manner. In this respect, it should be immaterial whether or not a particular provider that seeks to rely on this derogation itself already uses such technology on the date of entry into force of this Regulation. The types of technologies deployed should be the least privacyintrusive in accordance with the state of the art in the industry and should not include systematic filtering and scanning of communications containing

child sexual abuse online and removing child sexual abuse material before the entry into force of this has been subject to prior consultation in accordance with Article 36 of Regulation (EU) 2016/679 or, where required by this Regulation, prior authorisation by a national supervisory authority, technology that is regularly used by numberindependent interpersonal communications services for the sole purpose of detecting and reporting online child sexual abuse and removing online child sexual abuse material. The reference to the technology includes where necessary any human review directly relating to the use of the technology and overseeing its functioning with a view to avoid unnecessary and disproportionate interference with fundamental rights. The use of the technology in question should therefore be common in the industry, without it necessarily being required that all providers use the technology and without precluding the further evolution of the technology in a

reference to the technology includes where necessary any human review directly relating to the use of the technology and overseeing it. The use of the technology in question should therefore be common in the industry, without it necessarily being required that all providers use the technology and without precluding the further evolution of the technology in a privacy-friendly manner. In this respect, it should be immaterial whether or not a particular provider that seeks to rely on this derogation itself already uses such technology on the date of entry into force of this Regulation. The types of technologies deployed should be the least privacyintrusive in accordance with the state of the art in the industry and should not include systematic filtering and scanning of communications containing

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	text but only look into specific	privacy-friendly manner. In this	text but only look into specific	
	communications in case of	respect, it should be immateri al	communications in case of	
	concrete elements of suspicion	<i>irrelevant</i> whether or not a particular	concrete elements of suspicion	
	of child sexual abuse.	provider that seeks to rely on this	of child sexual abuse.	
		derogation the restriction provided		
		for by this Regulation itself already		
		uses such technology on the date of		
		entry into force of this Regulation.		
		The types of technologies deployed		
		should be the least privacy-intrusive		
		in accordance with the state of the art		
		in the industry. The types of		
		technologies deployed should be the		
		least privacy-intrusive in accordance		
		with the state of the art in the industry		
		and should not be used for systematic		
		filtering and scanning of		
		communications containing text but		
		only to look into specific communications in case of concrete		
		elements of suspicion of child sexual abuse. <i>To the extent that they are</i>		
		used to scan communications		
		containing text, technologies should		
		not be able to understand the		
		substance of the content but should		
		solely detect patterns, which point to		
		possible online child sexual abuse.		
17	(12) In order to ensure	possion omine emm sexual abuse.	(12) In order to ensure	
''	accuracy and reliability as		accuracy and reliability as	

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18	much as possible, the technology used should, in accordance with the state of the art in the industry, be such as to limit the error rate of false positives to the maximum extent possible and, where necessary, to rectify without delay any such errors that may nonetheless occur. (13) The personal and other data used when carrying out the activities covered by the derogation set out in this Regulation, as well as the period during which the data is subsequently retained in case of positive results, should be minimised so as to ensure that the derogation remains limited to what is strictly necessary.	AM 15 (13) The personal and other data used when carrying out the activities covered by the derogation set out restriction provided for by this Regulation, as well as the period during which the data and any result of the processing of this data are is subsequently retained in case of positive results, should be minimised		
		to what is strictly necessary so as to ensure that the derogation the	This regulation does not prevent providers from	
		interference with the confidentiality of communications remains as	requesting a proof of receipt by law enforcement	
		limited as possible to what is strictly	authorities after reporting	
		necessary.	child sexual abuse online to	
			them.	

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(14)19 In order to ensure transparency and accountability in respect of the activities undertaken pursuant to the derogation, the providers should publish reports on an annual basis on the processing falling within the scope of this Regulation, including on the type and volumes of data processed, number of cases identified. measures applied to select and improve key indicators, the numbers and ratios of errors (false positives) of the different technologies deployed, measures applied to limit the error rate and the error rate achieved, the retention policy and the data protection safeguards applied.

AM 16

- (14)In order to ensure transparency and accountability in respect of the activities undertaken pursuant to the derogation restriction, provided for by this Regulation, interpersonal communications service the providers should publish *and submit* reports by ... [six months after the entry into force of this Regulation], and on an annual basis thereafter, on the processing falling within the scope of this Regulation, including on the type and volumes of data processed, the ground relied on for transfers of personal data pursuant to Article 6 of Regulation (EU) 2016/679, the ground relied on for transfers of personal data outside the Union pursuant to Chapter V of Regulation (EU) 2016/679, where applicable, the number of cases identified, the number of cases in which a user has lodged a complaint with the internal redress mechanism or with a judicial authority and the outcome of those
- (14)In order to ensure transparency and accountability in respect of the activities undertaken pursuant to the derogation, the providers should make publicly available reports on an annual basis on the processing falling within the scope of this Regulation, including on the type and volumes of data processed, number of cases identified. measures applied to select and improve key indicators, the numbers and ratios of errors (false positives) of the different technologies deployed, measures applied to limit the error rate and the error rate achieved. the retention policy and the data protection safeguards applied. In order to ensure efficient supervision, providers should also submit their reports to the supervisory authorities responsible in

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	<i>proceedings</i> , measures applied to	accordance with Regulation	
	select and improve key indicators,	(EU) 2016/679.	
	the numbers and ratios of errors		
	(false positives) of the different		
	technologies deployed, measures		
	applied to limit the error rate and the		
	error rate achieved, the retention		
	policy and the data protection		
	safeguards applied <i>pursuant to</i>		
	Regulation (EU) 2016/679.		
	Providers should also submit their		
	reports to the supervisory		
	authorities in accordance with		
	Regulation (EU) 2016/679.		
20	AM 17	(14a) In order to support	
		the responsible supervisory	
	(14a) In order to support the	authorites in their task, the	
	responsible supervisory authorities	European Data Protection	
	in their task, the Commission	Board should issue	
	should request the European Data	guidelines on compliance	
	Protection Board to issue guidelines	with Regulation (EU)	
	on compliance with Regulation	2016/679 of the processing	
	(EU) 2016/679 of processing falling	falling within the scope of	
	within the scope of the restriction	the derogation laid down in	
	laid down in this Regulation. Those	this Regulation. Those	
	guidelines should in particular	guidelines will in particular	
	assist the supervisory authorities in	assist the supervisory	
	providing advice in the framework	authorities in providing	
	of the prior consultation procedure	advice in the framework of	

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		set out in Article 36 of Regulation	the prior consultation	
		(EU) 2016/679, which is to be	procedure set out in Article	
		carried out when assessing whether	36 of Regulation (EU)	
		an established or new technology to	2016/679, that should be	
		be used is state-of-the-art, the least	carried out when assessing if	
		privacy-intrusive and operating on	a new technology to be used	
		an adequate legal basis under	is state-of-the-art and the	
		Regulation (EU) 2016/679.	least privacy-intrusive.	
21	(15) This Regulation should	AM 18	(15) This Regulation should	
	enter into force on the third		enter into force on the third	
	day following that of its	This Regulation should enter into	day following that of its	
	publication in the Official	force on the third day following that	publication in the Official	
	Journal of the European	of its publication in the Official	Journal of the European	
	Union, in order to ensure that	Journal of the European Union, in	<i>Union</i> , in order to ensure that	
	it is applicable as from 21	order to ensure that it is applicable as	it is applicable as from 21	
	December 2020.	from 21 December 2020.	December 2020.	
22	(16) This Regulation	AM 19	(16) This Regulation	
	restricts the right to protection		restricts the right to protection	
	of the confidentiality of	(16) This Regulation restricts the	of the confidentiality of	
	communications and derogates	right to protection of the	communications and derogates	
	from the decision taken in	confidentiality of communications	from the decision taken in	
	Directive (EU) 2018/1972 to	and derogates from the decision	Directive (EU) 2018/1972 to	
	subject number-independent	taken in Directive (EU) 2018/1972 to	subject number-independent	
	interpersonal communications	subject number-independent	interpersonal communications	
	services to the same rules as	interpersonal communications	services to the same rules as	
	all other electronic	services to the same rules as all other	all other electronic	
	communications services as	electronic communications services	communications services as	
	regards privacy. The period of	as regards privacy carried out by	regards privacy. The period of	
	application of this Regulation	number-independent interpersonal	application of this Regulation	

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	should, therefore, be limited until 31 December 2025, that is to say for a time period reasonably required for the adoption of a new long-term legal framework, with more elaborate safeguards. In case the long-term legislation is adopted and will enter into force before that date, that legislation should repeal this Regulation.	communications services for the sole purpose of detecting and removing online child sexual abuse material and reporting it to law enforcement authorities and to organisations acting in the public interest against child sexual abuse and of detecting or reporting online child sexual abuse to law enforcement authorities. The period of application of this Regulation should, therefore, be limited until 31 December 2025 2022. that is to say for a time period reasonably required for the adoption of a new long-term legal framework, with more elaborate safeguards. In case the long-term legislation is adopted and will enter into force before that date, that legislation should repeal this Regulation.	should, therefore, be limited until 31 December 2025, that is to say for a time period reasonably required for the adoption of a new long-term legal framework, with more elaborate safeguards. In case the long-term legislation is adopted and will enter into force before that date, that legislation should repeal this Regulation.	
23	(17) Providers of number-independent interpersonal communications services should be subject to the specific obligations set out in Directive 2002/58/EC with	Regulation.	(17) Providers of number-independent interpersonal communications services should be subject to the specific obligations set out in Directive 2002/58/EC, and	
	regard to any other activities that fall within its scope.		consequently to the monitoring and investigative	

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		powers of the competent authorities designated pursuant to that Directive, with regard to any other activities that fall within its scope.	
24	AM 20 (17a) The supervisory authorities responsible for monitoring the application of this Regulation should be the same as the independent supervisory authorities designated pursuant to Chapter VI of Regulation (EU) 2016/679.		
25	AM 21 (17b) End-to-end encryption is an important tool to guarantee secure and confidential communications of users, including those of children. Any weakening of encryption could potentially be abused by malicious third parties. Nothing in this Regulation should therefore be interpreted as prohibiting or weakening end-to-end encryption.		
26	AM 22		

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		(17c) The right to respect for		
		private and family life, including		
		the confidentiality of		
		communications, is a fundamental		
		right guaranteed under Article 7 of		
		the Charter. It is thus also a		
		prerequisite for secure		
		communications between victims of		
		child sexual abuse and a trusted		
		adult or organisations active in the		
		fight against child sexual abuse as		
		well as in communications between		
		victims and their lawyers.		
27		AM 23		
		(17d) All communications		
		between an accused or convicted		
		person and his or her lawyer		
		should be protected, in order to		
		guarantee the fundamental rights		
		to an effective remedy and to a		
		fair trial pursuant to Article 47 of		
		the Charter as well as the right to		
		the presumption of innocence and		
		the right of defence pursuant to		
		Article 48 thereof.		
28	(18) The objective of this	AM 24	(18) The objective of this	
	Regulation is to create a		Regulation is to create a	
	temporary derogation from	(18) The objective of this	temporary derogation from	

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certain provisions of Directive 2002/58/EC without creating fragmentation in the Internal Market. In addition, national legislation would most probably not be adopted in time in all Member States. As this objective cannot be sufficiently achieved by the Member States, but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve those objectives. It introduces a temporary and strictly limited derogation from the applicability of Articles 5 (1) and 6 of Directive 2002/58/EC, with a series of safeguards to ensure that it does not go beyond what is

Regulation is to create a temporary derogation from certain restriction of specific provisions of Directive 2002/58/EC without creating fragmentation in the Internal Market. In addition, national legislation would most probably not be adopted in time in all Member States. As this objective cannot be sufficiently achieved by the Member States, but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve those objectives. It introduces a temporary and strictly limited derogation from restriction of the applicability of Articles 5 (1) and 6 (1) of Directive 2002/58/EC, with a series of safeguards to ensure that it does not go beyond what is necessary for the achievement of the set objectives.

certain provisions of Directive 2002/58/EC without creating fragmentation in the Internal Market. In addition, national legislation would most probably not be adopted in time in all Member States. As this objective cannot be sufficiently achieved by the Member States, but can rather be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve those objectives. It introduces a temporary and strictly limited derogation from the applicability of Articles 5 (1) and 6 of Directive 2002/58/EC, with a series of safeguards to ensure that it does not go beyond what is

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	necessary for the achievement of the set objectives.		necessary for the achievement of the set objectives.	
29	(19) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 of the European Parliament and of the Council ¹² and delivered its opinion on [],	AM 25 (19) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 of the European Parliament and of the Council ⁷ and delivered its opinion on 10 November 2020,	(19) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 of the European Parliament and of the Council ¹³ and delivered its opinion on [],	
30	HAVE ADOPTED THIS REGULATION:		HAVE ADOPTED THIS REGULATION:	
31	Article 1 Subject matter		Article 1 Subject matter	
32	This Regulation lays down temporary and strictly limited rules derogating from certain obligations laid down in Directive 2002/58/EC, with the sole objective of enabling	AM 26 This Regulation lays down temporary and strictly limited rules derogating from restricting certain rights and obligations laid down in	This Regulation lays down temporary and strictly limited rules derogating from certain obligations laid down in Directive 2002/58/EC, with the sole objective of enabling	

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Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ C 20, 21.1.2019, p. 1).

Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ C 20, 21.1.2019, p. 1).

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	providers of number-	Directive 2002/58/EC, with the sole	providers of number-	
	independent interpersonal	objective of enabling providers of	independent interpersonal	
	communications services to	certain number-independent	communications services to	
	continue the use of	interpersonal communications	continue, without prejudice	
	technologies for the processing	services, to continue the use of,	to Regulation (EU) 2016/679,	
	of personal and other data to	while fully respecting the rights and	the use of technologies for the	
	the extent necessary to detect	obligations laid down in Regulation	processing of personal and	
	and report child sexual abuse	(EU)2016/679, using specific	other data to the extent	
	online and remove child	technologies for the, namely the use	necessary to detect and report	
	sexual abuse material on their	of a unique non-reconvertible	child sexual abuse online and	
	services.	digital signature ('hash') and the	remove child sexual abuse	
		use of technologies analysing traffic	material on their services.	
		or content data for the sole purpose		
		of processing of personal and other		
		data to the extent <i>strictly</i> necessary		
		to detect and report <i>online</i> child		
		sexual abuse online and remove		
		online child sexual abuse material on		
		their services.		
33				
	Article 2		Article 2	
	Definitions		Definitions	
34	For the purpose of this		For the purpose of this	
	Regulation, the following		Regulation, the following	
	definitions apply:		definitions apply:	
35	(1) 'number-independent	AM 27	(1) 'number-independent	
	interpersonal communications		interpersonal communications	
	service' means a service as	(1) 'number-independent	service' means a service as	

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36	defined in Article 2(7) of Directive (EU) 2018/1972; (2) 'child sexual abuse online' means:	interpersonal communications service' means a service number-independent interpersonal communications service as defined in Article 2(7) of Directive (EU) 2018/1972; (2) 'online child sexual abuse online material' means:	defined in Article 2(7) of Directive (EU) 2018/1972; (2) 'child sexual abuse online' means:	
37	(a) material constituting child pornography as defined in Article 2, point (c), of Directive 2011/93/EU of the European Parliament and of the Council; (b) solicitation of children for the purpose of engaging in sexual activities with a child or of producing child	(a) material constituting 'child pornography' as defined in Article 2, point (c), of Directive 2011/93/EU of the European Parliament and of the Council; (b) solicitation of children for the purpose of engaging in sexual activities with a child or of producing child pornography by any	(a) material constituting child pornography as defined in Article 2, point (c), of Directive 2011/93/EU of the European Parliament and of the Council; (b) 'solicitation' as:	
39	pornography by any of the following: (i) luring the child by means of offering gifts or other advantages;	of the following: (i) luring the child by means of offering gifts or other advantages;	(i) the proposal by an adult to meet a child who has not reached the age of sexual consent, for the purpose of committing any of the offences referred to in Article 3(4) and Article 5(6) of Directive 2011/93/EU, where that proposal was	

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			followed by material acts	
			I - I	
40	(:) d d1:11::d -	(!) d	leading to such a meeting;	
40	(ii) threatening the child with a	(ii) threatening the child with a	(ii) an attempt to commit the	
	negative consequence likely to	negative consequence likely to have	offences provided for in	
	have a significant impact on	a significant impact on the child;	Article 5(2) and (3) by an	
	the child;		adult soliciting a child who	
			has not reached the age of	
			sexual consent to provide	
			child pornography depicting	
			that child.	
41	(iii) presenting the child with	(iii) presenting the child with	solicitation of children for the	
	pornographic materials or	pornographic materials or making	purpose of engaging in sexual	
	making them available to the	them available to the child.	activities with a child or of	
	child.		producing child pornography	
			by any of the following:	
42			(i) luring the child by means of	
			offering gifts or other	
			advantages;	
43			(ii) threatening the child with a	
			negative consequence likely to	
			have a significant impact on	
			the child;	
44			(iii) presenting the child with	
			pornographic materials or	
			making them available to the	
			child.	
45	(c) 'pornographic performance'	(c) 'pornographic performance' as	(c) 'pornographic performance'	
	as defined in Article 2(e) of	defined in Article 2, <i>point</i> (<i>e</i>), of	as defined in Article 2(e) of	
	Directive 2011/93/EU.	Directive 2011/93/EU;	Directive 2011/93/EU.	

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46		(2a) 'solicitation of children' means any intentional conduct constituting a criminal offense under Article 6 of Directive 2011/93/EC;		
47		(2b) 'online child sexual abuse' means 'online child sexual abuse material' and 'solicitation of children';		
48		(2c) 'positive hit of online child sexual abuse material' means a match resulting from a comparison between an image or a video and a 'hash' from a data base containing verified online child sexual abuse material and maintained by an organisation recognised by the Commission pursuant to Article 3f of this Regulation.		
49	Article 3 Scope of the derogation	Article 3 Scope of the derogation restriction	Article 3 Scope of the derogation	
50	The specific obligations set out in Article 5(1) and Article 6 of Directive 2002/58/EC shall not apply to the processing of personal and	AM 28 1. The specific <i>rights and</i> obligations set out in Article 5(1) and Article 6 (1) of Directive	The specific obligations set out in Article 5(1) and Article 6 of Directive 2002/58/EC shall not apply to the processing of personal and	

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	other data in connection with the provision of number- independent interpersonal	2002/58/EC shall not apply to be restricted with regard to the confidentiality of communications	other data in connection with the provision of number- independent interpersonal	
	communications services strictly necessary for the use of technology for the sole purpose of removing child sexual abuse material and detecting or reporting child	involving the processing of personal and other data in connection with the provision of number-independent interpersonal communications services provided that such restriction is strictly necessary for	communications services strictly necessary for the use of technology for the sole purpose of removing child sexual abuse material and detecting or reporting child	
	sexual abuse online to law enforcement authorities and to organisations acting in the public interest against child sexual abuse, provided that:	the use of <i>specific</i> technology for the sole purpose of <i>detecting and</i> removing <i>online</i> child sexual abuse material and detecting or reporting child sexual abuse online and detecting or reporting it to law enforcement authorities and to	sexual abuse online to law enforcement authorities and to organisations acting in the public interest against child sexual abuse, provided that:	
		organisations acting in the public interest against child sexual abuse and for detecting online child sexual abuse and reporting it to law enforcement authorities provided that:		
51	(a) the processing is proportionate and limited to well-established technologies regularly used by providers of number-independent interpersonal communications services for that purpose	(a) the processing is proportionate and limited to-well-established technologies regularly used by providers of number-independent interpersonal communications services for that sole purpose before the entry into	(a) the processing is proportionate and limited to well-established technologies regularly used by providers of number-independent interpersonal communications services for that purpose	

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COMMON UNDERSTANDING /

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	before the entry into force of this Regulation, and that are in accordance with the state of the art used in the industry and are the least privacy-intrusive;	force of this Regulation, and that are in accordance with the state of the art used in the industry and are the least privacy-intrusive; and provided that the technologies fulfil all of the following conditions:	before the entry into force of this Regulation, and that are in accordance with the state of the art used in the industry and are the least privacy-intrusive;	
52		(i) they are in accordance with the state- of- the art used in the industry and are the least privacy-intrusive, including with regard to the principle of data protection by design and by default as laid down in Article 25 of Regulation (EU) 2016/679, and, to the extent that they are used to scan communications containing text, they are not able to understand the substance of the content but solely detect patterns, which point to possible online child sexual abuse;		
53		(ii) a prior data protection impact assessment pursuant to Article 35 of Regulation (EU) 2016/679 and a prior consultation procedure pursuant to Article 36 of Regulation (EU) 2016/679 have been conducted in accordance with Article 3a of this Regulation and		

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	have indicated that the processing would not result in a high risk to the rights and freedoms of natural persons or that measures have been taken by the controller to mitigate the risk;
54	(iii) in the case of technologies analysing traffic or content data for the purpose of identifying possible instances of solicitation of children, a prior authorisation has been given from the supervisory authorities, following the prior data protection impact assessment and the consultation of the supervisory authority;
55	(iv) the processing is based on Article 6(1) of Regulation (EU)2016/679, provided that, without prejudice to Regulation (EU) 2016/679, all the conditions laid down in this Regulation have been complied with;
56	(v) the categories of personal data to be processed for each processing operation are the content data, related traffic data as well as other personal data generated

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	through such processing;	
57	(vi) there are internal procedures within the number-independent interpersonal communications service to prevent abuse, unauthorised access or transfers;	
58	(vii) the identity and categories of the controller or controllers are clearly specified;	
59	(viii) the provider of the number- independent interpersonal communications services ensures human oversight and intervention for the processing of personal data, and no 'positive hit of online child sexual abuse material' is sent to law enforcement authorities or organisations as referred to in Article 3f of this Regulation without prior human confirmation;	
60	(ix) the provider of the number- independent interpersonal communications services ensures human oversight and intervention for the processing of personal data, and no reasoned suspicion, based	

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	on concrete elements, of online child sexual abuse, is sent to law enforcement authorities without prior human confirmation;	
61	(x) appropriate procedures and redress mechanisms are in place to ensure that individuals can lodge complaints with the provider of a number-independent interpersonal communications service within a reasonable timeframe for the user to present their views in accordance with Article 3c;	
62	(xi) without prejudice to the information provided for in Articles 13 and 14 of Regulation (EU) 2016/679, the data subjects are informed about the restriction of the confidentiality of their communications for the sole purpose of removing child sexual abuse material and detecting or reporting child sexual abuse material, including the possibility that personal data is shared with law enforcement authorities and organisations acting in the public	

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63	(xii) in the event of a 'positive hit of online child sexual abuse material' or a reasoned suspicion, based on concrete elements, of online child sexual abuse, the data subjects are given the following information, without prejudice to the information provided for in Articles 13 and 14 of Regulation (EU) 2016/679, unless to do so would be prejudicial to an ongoing investigation, in which case the provision of that information may be delayed to the extent strictly necessary and the data subjects	
64	shall be informed without delay after the investigation is closed: (a) the competent law enforcement authorities and organisations acting in the public interest against child sexual abuse with whom their personal data have been shared;	
65	(b) the avenues for redress with the provider of number-independent interpersonal communications services; and	
66	(c) the possibility of lodging a	

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		complaint with the competent supervisory authority and of a judicial remedy, and the identity of those authorities;		
67		(xiii) there is no interference with any communication protected by professional secrecy, such as between doctors and their patients, journalists and their sources or lawyers and their clients;		
68		(xiv) any transfer of personal data to third countries or international organisations complies with Chapter V of Regulation (EU) 2016/679;		
69			(aa) technology which has not been used before the entry into force of this regulation, the prior consultation procedure set out in Article 36 of Regulation (EU) 2016/679 shall apply;	
70	(b) the technology used is in itself sufficiently reliable in that it limits to the maximum extent possible the rate of errors regarding the detection	(b) the technology used to identify online child sexual abuse material is in itself sufficiently reliable in that it limits to the maximum extent possible the rate of errors regarding the rate of	(b) the technology used is in itself sufficiently reliable in that it limits to the maximum extent possible the rate of errors regarding the detection	

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	of content representing child sexual abuse, and where such occasional errors occur, their consequences are rectified without delay;	errors where content is wrongly identified as content representing online child sexual online abuse ("false positives") to at most 1 in 50 billion regarding the detection of content representing child sexual	of content representing child sexual abuse, and where such occasional errors occur, their consequences are rectified without delay;	
		abuse, and where such occasional errors occur, their consequences are rectified without delay;		
71		(ba) the technology used to identify solicitation of children_is in itself sufficiently reliable in that it limits to the maximum extent possible the rate of errors regarding the detection of content representing child sexual abuse, and where such occasional errors occur, their consequences are rectified without delay;		
72	(c) the technology used to detect solicitation of children is limited to the use of relevant key indicators, such as keywords and objectively identified risk factors such as age difference, without prejudice to the right to human review;	(c) the technology used to detect <i>patterns of possible</i> solicitation of children is limited to the use of relevant key indicators and objectively identified risk factors such as age difference, without prejudice to the right to human review;	(c) the technology used to detect solicitation of children is limited to the use of relevant key indicators, such as keywords and objectively identified risk factors such as age difference, without prejudice to the right to human review;	

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73	(d) the processing is	(d) the processing <i>allowed by the</i>	(d) the processing is	
	limited to what is strictly	restriction provided for in this	limited to what is strictly	
	necessary for the purpose of	Regulation is limited to what is	necessary for the purpose of	
	detection and reporting of	strictly necessary for the <i>sole</i>	detection and reporting of	
	child sexual abuse online and	purpose of detection and reporting of	child sexual abuse online and	
	removal of child sexual abuse	online child sexual abuse online and	removal of child sexual abuse	
	material and, unless child	removal of online child sexual abuse	material and, unless child	
	sexual abuse online has been	material and, unless child sexual	sexual abuse online has been	
	detected and confirmed as	abuse online has been detected and	detected and confirmed as	
	such, is erased immediately;	confirmed as such, is erased	such, data generated through	
		immediately;	such processing is erased	
		•	immediately;	
74		(da) where no online child sexual	•	
		abuse has been detected and		
		confirmed as such, all content data,		
		related traffic data and any result of		
		processing of these data is erased		
		immediately after the processing;		
75		(db) where child sexual abuse		
		has been detected and confirmed as		
		such, the strictly relevant content		
		data, the related traffic data and		
		personal data generated through		
		such processing, are retained solely		
		for the following purposes and only		
		for the time period strictly		
		necessary, but in any case no longer		
		than three months, after which they		
		are deleted immediately and		

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	T	T _	T	
		permanently:		
76		- in order to report and transfer them, pursuant to Regulation (EU) 2016/679, to the competent law enforcement authorities without undue delay;		
77		- in order to report and transfer them, pursuant to Regulation (EU) 2016/679, to organisations acting in the public interest against child sexual abuse operating a database pursuant to Article 3f of this Regulation;		
78		- in order to block the account of the user concerned or suspend a service offered to him or her		
79		- regarding personal data reliably identified as online child sexual abuse material online, in order to create a 'hash';		
80		- for the purpose of seeking redress from the provider or pursuing administrative review or judicial remedies;		
81	(e) the provider annually publishes a report on its related processing, including	(e) the provider annually publishes and submits a report on its related to the supervisory authority	(e) the provider annually publishes and submits a report to the supervisory	

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on the type and volumes of data processed, number of cases identified, measures applied to select and improve key indicators, numbers and ratios of errors (false positives) of the different technologies deployed, measures applied to limit the error rate and the error rate achieved, the retention policy and the data protection safeguards applied.

in accordance with Regulation (EU) 2016/679 and to the Commission, by ... [six months after the date of entry into force of this Regulation], and annually thereafter, of the processing of personal data allowed by the restriction provided for in this Regulation, including the type and volumes of data processed, the ground relied on for the processing pursuant to Article 6 of Regulation (EU) 2016/679, the legal ground relied on for transfers of personal data outside the Union pursuant to Chapter V of Regulation (EU) 2016/679 where applicable, the number of cases identified, the number of cases in which a user has lodged a complaint with the internal redress mechanism or with a judicial authority and the outcome of those proceedings, measures applied to select and improve key indicators, numbers and ratios of errors (false positives) of the different technologies deployed, measures applied to limit the error rate and the error rate achieved, the retention policy and the data

authority responsible in accordance with Regulation (EU) 2016/679 six months after the entry into force of this Regulation, and thereafter annually, on its related processing, including on the type and volumes of data processed, number of cases identified, measures applied to select and improve key indicators, numbers and ratios of errors (false positives) of the different technologies deployed, measures applied to limit the error rate and the error rate achieved the retention policy and the data protection safeguards applied.

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82	As regards point (d), where child sexual abuse online has been detected and confirmed as such, the relevant data may be retained solely for the following purposes and only for the time period necessary:	protection safeguards applied pursuant to Regulation (EU) 2016/679; As regards point (d), where child sexual abuse online has been detected and confirmed as such, the relevant data may be retained solely for the following purposes and only for the time period necessary:	As regards point (d), where child sexual abuse online has been detected and confirmed as such, the relevant data may be retained processed solely for the following purposes and only for the time period necessary:	
83	- for its reporting and to respond to proportionate requests by law enforcement and other relevant public authorities;	-for its reporting and to respond to proportionate requests by law enforcement and other relevant public authorities;	- for its reporting to one or several law enforcement authorities and to organisations acting in the public interest against child sexual abuse and to respond to proportionate requests by law enforcement and other relevant public authorities;	
84	- for the blocking of the concerned user's account;	-for the blocking of the concerned user's account;	- for the blocking of the concerned user's account;	
85	- in relation to data reliably identified as child pornography, for the creation of a unique, non-reconvertible digital signature ('hash').	- in relation to data reliably identified as child pornography, for the creation of a unique, non-reconvertible digital signature ('hash').	- in relation to data reliably identified as child pornography, for the creation of a unique, non-reconvertible digital signature ('hash').	

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86	(ea) every case of a reasoned and verified suspicion of online child sexual abuse is immediately reported to the competent national law enforcement authorities.
87	1a. This Regulation shall not apply to the scanning of audio communications.
88	AM 29 Article 3a Obligation for a prior data protection impact assessment and a prior consultation of the supervisory authorities
89	1. Providers of number- independent interpersonal communications services shall, in order to rely on the restriction provided for by this Regulation, conduct a prior data protection impact assessment pursuant to Article 35 of Regulation (EU) 2016/679 and a prior consultation procedure pursuant to Article 36 thereof.

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90	2. The Member States shall ensure that the supervisory authorities have sufficient resources for prior data protection impact assessments and prior consultation procedures, in line with the requirements laid down in Regulation (EU) 2016/679. This Article shall not apply where a data protection impact assessment and a prior consultation of the supervisory authorities have been conducted prior to [the entry into force of this Regulation] and have indicated that the processing would not result in a high risk to the rights and freedoms of natural persons or that measures have been taken by the controller to mitigate the risk.		
91	AM 30 Article 3b European Data Protection Board guidelines	Article 3a European Data Protection Board guidelines	
92	By [one month after the date of entry into force of this Regulation],	The European Data Protection Board shall	

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	Reguld Comm Europ issue g assistin respon	ersuant to Article 70 of ation (EU) 2016/679, the ission shall request the ean Data Protection Board to ruidelines for the purpose of athe supervisory authorities sible in accordance with ation (EU) 2016/679 to assess	publish guidelines for the purpose of assisting the supervisory authorities responsible in accordance with Regulation (EU) 2016/679 in assessing compliance with Regulation (EU) 2016/679 of the	
	within for exi techno purpos	er the processing falling the scope of this Regulation, sting as well as future logies, used for the sole se of combatting online child	processing falling within the scope of this regulation.	
		abuse complies with ation (EU) 2016/679.		
93	AM 31	Article 3c Complaint mechanism		
94	interpe service proces and re abuse remove materi	ers of number-independent ersonal communications es using technologies for the sing of personal data to detect port online child sexual and detect and report and e online child sexual abuse al shall establish an effective ressible mechanism allowing		

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	users whose content has been	
	removed or reported to law	
	enforcement authorities or an	
	organisation acting in the public	
	interest against online child sext	al
	abuse to submit a complaint aga	inst
	the action of the provider	
	concerned, where the material	
	reported or removed does not	
	constitute online child sexual ab	
	in accordance with this Regulati	on.
	AM 32	
95		
	Article 3d	
	Effective remedies	
	Users who have been adversely	
96	affected by the use of specific	
	technologies for the processing of	
	personal data to detect and repor	t
	online child sexual abuse and	
	remove online child sexual abus	e
	material from the services of	
	number-independent interpersor	
	communications services shall h	ave
	the right to an effective remedy	
	where the material reported or	
	removed does not constitute onli	
	child sexual abuse in accordance	

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	with this Regulation. Member Stateshall put in place effective procedures for the exercise of that right, including for the following cases:	
97	(i) the users' content or identity have been reported to an organisation acting in the public interest against child sexual abuse or to law enforcement authorities;	
98	(ii) the users' content has been removed or their account has been blocked or a service offered to then has been suspended.	
99	AM 33 Article 3e Supervisory authorities	
100	The supervisory authorities responsible for monitoring the application of this Regulation shall be the same as the independent supervisory authorities designated pursuant to Chapter VI of Regulation (EU) 2016/679.	

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101	AM	34	
		Article 3f	
	l P	ublic register of organisations	
	_	acting in the public interest	
		against child sexual abuse	
	By.	. [one month of the date of	
102		v into force of this Regulation],	
		Commission shall establish a	
	-	ic register of organisations	
		ng in the public interest against	
		l sexual abuse with which	
	-	iders of number-independent	
		personal communications	
		ces can share personal data	
		er this Regulation and without	
		ıdice to Chapter V of ılation (EU) 2016/679. That	
	_	ic register shall be established	
	-	d on transparent and objective	
		ria and kept up to date.	
		• •	
103	AM	35	
103		Antiala 2a	
		Article 3g Statistics	
		Simistics	

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104	1. By [six months after entry into force of Regulation], and on annual basis thereafter, the Member States shall make publicly available and submit reports to the Commission with statistics on all of the following elements:
105	(a) the total number of reports of detected online child sexual abuse that have been provided by number-independent interpersonal communications services and organisations acting in the public interest against child sexual abuse to the competent national law enforcement authorities, differentiating between the absolute number of cases and those cases reported several times and the type of provider of number-independent interpersonal communications services where the online child sexual abuse was detected;
106	(b) the number of children identified through actions pursuant to Article 3 of this Regulation, differentiated according to gender;

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107	(c) the number of perpetrators prosecuted, following identification through technology;	
108	(d) the number of perpetrators convicted;	
109	(e) the number of false positives reported;	
110	(f) the technologies used to detect online child sexual abuse and their percentage in contributing to the detection of online child sexual abuse; and	
111	(g) the providers of number- independent interpersonal communications services offering services in their territory using technology to detect, remove or report online child sexual abuse.	
112	2. The Commission shall aggregate the statistics referred to in paragraph 1 of this Article and shall take them into account when reviewing this Regulation, pursuant to Article 3h of this Regulation.	
113	AM 36 Article 3h	

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	Review	
114	1. On the basis of the reports provided pursuant to Article 3(1), point(e), and the statistics provided pursuant to Article 3g, the Commission shall, by[two years after entry into force of Regulation], and annually thereafter, conduct a review of this Regulation and submit and present a report to the European Parliament and to Council.	
115	2. In conducting its review, the Commission shall pay special attention to:	
116	(a) all conditions for the processing of personal data enumerated under Article 3 3, point (a);	
117	(b) the proportionality of the restriction provided for by this Regulation, including an assessment of the statistics submitted by the Member States under Article 3g;	

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118		(c) developments in technological progress regarding such activities, and the extent to which such developments improve accuracy and reduce false positives.		
119		AM 37 Article 3i Terms and conditions		
120		Without prejudice to Article 3(a), points (xi) and (xii), providers of number-independent interpersonal communications services that use technologies falling within the scope of this Regulation shall include in their terms and conditions clear and comprehensive information on the functioning of such measures and the impact on users' confidentiality of communications.		
121	Article 4 Entry into force and application		Article 4 Entry into force and application	

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122	This Regulation shall enter into force on the third day following that of its publication in the Official Journal of the European Union.		This Regulation shall enter into force on the third day following that of its publication in the Official Journal of the European Union.	
123	It shall apply from 21 December 2020 until 31	AM 38	It shall apply from 21 December 2020 until 31	
	December 2025.	It shall apply from 21 December 2020 until 31 December 2022.	December 2025.	
124	This Regulation shall be		This Regulation shall be	
	binding in its entirety and		binding in its entirety and	
	directly applicable in all		directly applicable in all	
	Member States.		Member States.	
125	Done at Brussels,		Done at Brussels,	